

## Message Text

CONFIDENTIAL

PAGE 01 MOSCOW 21837 121553Z  
ACTION ACDA-12

INFO OCT-01 EUR-12 ISO-00 SMS-01 EA-10 CIAE-00 H-01  
INR-10 IO-13 L-03 NSAE-00 OMB-01 PA-01 PM-05  
SP-02 SS-15 ICA-11 TRSE-00 DODE-00 NSC-05 SAS-02  
DOE-15 SOE-02 ACDE-00 /122 W  
-----090357 121633Z /73

P 121545Z SEP 78  
FM AMEMBASSY MOSCOW  
TO AMEMBASSY VIENNA PRIORITY  
INFO AMEMBASSY BONN  
AMCONSUL LENINGRAD  
AMEMBASSY LONDON  
AMEMBASSY NEW DELHI  
AMEMBASSY PARIS  
SECSTATE WASHDC 6697

C O N F I D E N T I A L MOSCOW 21837

USIAEA

E.O. 11652: GDS  
TAGS: PARM, IAEA, UR  
SUBJECT: SOVIET DRAFT CONVENTION ON NON-USE OF  
NUCLEAR WEAPONS GUARANTEES

1. WE ASSUME THE SOVIETS WILL CALL ATTENTION TO  
THEIR "DRAFT INTERNATIONAL CONVENTION ON STRENGTHENING  
GUARANTEES OF THE SECURITY OF NON-NUCLEAR STATES"  
DURING THE TRILATERAL CONSULTATIONS ON THE NPT  
BEGINNING SEPTEMBER 13. THE FULL TEXT OF THE DRAFT  
AS WELL AS GROMYKO'S LETTER FORWARDING IT TO  
WALDHEIM WERE PROMINENTLY CARRIED IN THE CENTRAL  
SOVIET PRESS SEPTEMBER 10 (ASSUME FBIS TRANSLATION  
IS AVAILABLE TO U.S. DELEGATION IN VIENNA). PRAVDA  
HEADLINED ITS COVERAGE "NEW PEACELOVING INITIATIVE  
OF THE SOVIET UNION".

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MOSCOW 21837 121553Z

2. SOVIET PREOCCUPATION WITH VARIOUS NON-USE OF  
NUCLEAR WEAPONS FORMULAS HAS BEEN IN EVIDENCE FROM  
EARLY IN THE YEAR. BREZHNEV IN HIS APRIL 25  
KOMSOMOL SPEECH REFERRED TO THE NEED FOR "JOINT  
EFFORTS OF ALL NUCLEAR STATES" IN DEALING WITH THE  
DANGER OF FIRST USE AND REDEFINED SOVIET POLICY.

THE SOVIETS WENT SOMEWHAT FURTHER AT THE SSOD, INDICATING THEIR READINESS TO CONCLUDE "SPECIAL AGREEMENTS WITH ANY" NON-NUCLEAR WEAPON STATES NOT HAVING NUCLEAR WEAPONS ON THEIR TERRITORY.

3. THE SOVIET EMPHASIS ON ENHANCING THE SECURITY OF NON-NUCLEAR WEAPON STATES APPEARS TO BE PART AND PARCEL OF A MORE VIGOROUS EFFORT HERE TO PROMOTE THE NPT. THE SOVIET-GREEK COMMUNIQUE CARRIED IN PRAVDA SEPTEMBER 12 (ISSUED ON OCCASION OF GREEK FOREIGN MINISTER RALLIS' VISIT TO MOSCOW) INCLUDES A STRONG PARAGRAPH SUPPORTING THE NPT, EXPRESSING THE HOPE THAT "ALL GOVERNMENTS WILL SUBSCRIBE TO" IT. (THE SIMILARLY COMPREHENSIVE SOVIET-TURKISH COMMUNIQUE OF JUNE 26 ALSO INCLUDES A PARAGRAPH ON THE NPT, BUT WITHOUT THIS ELEMENT). IT WILL BE INTERESTING TO SEE HOW THE SOVIETS APPROACH THE QUESTION OF NPT ADHERENCE DURING THEIR TALKS WITH INDIAN FOREIGN MINISTER VAJPAYEE, WHO ARRIVED IN MOSCOW SEPTEMBER 11.

4. TIMING OF THE SOVIET PROPOSAL, DOMESTIC PUBLICITY SURROUNDING IT, THE CONTENT OF THE GROMYKO LETTER AND PERHAPS THE DRAFT ITSELF SUGGEST THE PROPAGANDA USES TO WHICH IT WILL BE PUT, APART FROM THE QUESTION OF ITS SUBSTANTIVE MERITS. IN THIS REGARD  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MOSCOW 21837 121553Z

WE NOTE THAT THE WORDING AND ELLIPTICAL DOTS IN ARTICLE SIX, SECTION THREE MAY LEAVE OPEN THE QUESTION WHETHER THE CONVENTION COULD COME INTO FORCE WITHOUT THE PRC'S (AND FRANCE'S) RATIFICATION. WHATEVER THE CASE, THE LAUNCHING OF THE PROPOSAL BY MOSCOW WILL SERVE ITS BROADER PURPOSE OF FOCUSING ATTENTION ON PRC POLICY, PARTICULARLY ON CHINESE DISPARAGEMENT OF INTERNATIONAL UNDERTAKINGS IN THE NUCLEAR AREA SUCH AS NPT. GARRISON

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NUCLEAR WEAPONS, NONPROLIFERATION AGREEMENTS, MILITARY AGREEMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 12 sep 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978MOSCOW21837  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780370-0931  
**Format:** TEL  
**From:** MOSCOW USIAEA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780977/aaaacilk.tel  
**Line Count:** 103  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 68d65b52-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION ACDA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 20 jun 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1468909  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** SOVIET DRAFT CONVENTION ON NON-USE OF NUCLEAR WEAPONS GUARANTEES  
**TAGS:** PARM, UR, IAEA  
**To:** VIENNA  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/68d65b52-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014